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OPERATIONS COORDINATING BOARD
WASHINGTON 25, D. C.

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March 19, 1954.

STAFF STUDY

SUBJECT: Coordinating Information and Timing of Projects
in Nuclear Energy and Related Fields

THE PROBLEM

1. To formulate recommendations with regard to overall coordination of public statements, information and timing of projects related to the question of nuclear energy, particularly as to the extent of responsibility in these fields and as to which if any additional responsibilities the Board or other agencies might be charged with by the NSC.

FACTS BEARING ON THE PROBLEM

2. OCB Responsibilities under Executive Order 10482 - Section 2 of Executive Order 10483 provides for two types of OCB actions:
 - a. Subparagraph (1) which deals with actions specifically assigned to OCB by NSC, charges the Board with "advising with the agencies concerned" respecting "the execution of each security action or project so that it will make its full contribution to the attainment of national security objectives and of the particular climate of opinion the United States is seeking to achieve in the world." In recognition of this function, the NSC recently assigned two actions to the OCB in the general nuclear energy field:

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Authority NLG 87-485A1
By DJH NLE Date 1/19/54

1. Coordination of timing of
OCB Nuclear Related Activities

2. OCB Study on Nuclear Energy I
(Date of Declassification 1983)
Rev. 1954]

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- (1) NSC Action 1045 charged the OCB with advising the Council with respect to the timing of release of the Ivy Film.
- (2) NSC Action 1061 charged OCB with coordinating the timing of the public announcement of the nation-wide Civil Defense Exercise, as well as the general line to be taken by publicity about it.

b. A second responsibility of OCB stems from subparagraph (c) of Section 2 of Executive Order 10433, which provides that "the Board shall... initiate new proposals for action within the framework of national security policies in response to opportunities and changes in the situation." In fulfillment of this function, the OCB, by action of December 9, 1953, authorized a program for the domestic and international information program in support of the President's UNGA speech. This group includes representatives of the AEC and FCDA.

c. Subparagraph (2) of Section 2, cited above, provides that the OCB can make recommendations to the NSC with respect to nuclear and related projects, which have not been specifically assigned to it by the Council, but which may affect other national security actions which have not been assigned to OCB by the Council.

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d. OCB's interest responsibility in this aspect has been recognized by the Atomic Energy Commission. Although NDC Memo, October 1, 1953, "Official Statements on Nuclear Weapons" charges officials in the Executive Branch with clearing nuclear weapons statements with the Chairman and charges the latter with clearing intelligence aspects with the Director of CIA, and foreign relation aspects with State, in two recent instances, the Chairman AEC has sought the advice of the OCB with respect to timing and content of official statements on nuclear weapons. By letter to the OCB Staff Representative of February 19, 1954, the AEC Working Group member requested OCB approval of the timing of the announcement of Joint Task Force Seven, and by letter to C. L. Jackson of March 4, with reference to public reporting of the Joint Task Force Seven tests, the Chairman of the AEC stated:

"The ultimate decisions on whether to use these materials, how to adopt them, and what timing to follow in issuance, if it should be found desirable, should of course be made in the light of the judgments that will be assembled by the Operations Coordinating Board."

3. Additional Major Actions not Presently Assigned for Coordination

- a. A number of major public statements with respect to one-time application of atomic energy, international exchange of power reactor technology, and exchange of weapons with NATO allies will be made in connection with the forthcoming hearings on amendments to the Atomic Energy Act. These hearings are presently scheduled for May.

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b. The FCDA has developed a statement with respect to atomic planning assumptions for the fiscal year 1955 which it wishes to release for use by state and local Civil Defense organizations. These assumptions include a considerable amount of significant data with respect to the effect of nuclear weapons, targets, destruction, etc.

c. A number of additional actions and public statements will need to be developed with respect to FCDA's annual report, FCDA's exchange of Civil Defense information with friendly countries, and public information developed through the ODM with respect to non-military defense measures (industrial dispersion, dispersal of federal agencies, etc.). These actions may have important aspects affecting the United States position overseas, depending principally upon their content and their timing in relation to other significant overseas developments.

4. Major Responsibilities for Actions Cited Above.

a. The FCDA under Public Law 928 has responsibility to "publicly disseminate appropriate Civil Defense information by all appropriate means."

b. The AEC under the Atomic Energy Act of 1946 is charged with making available to Congress and the public unclassified reports with respect to atomic energy.

c. The ODM, under authority of the National Security Act and Reorganization Plan No. 3, has responsibility for the broad dissemination of non-military defense measures, including public information with regard to such measures.

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d. The Chairman of the AEC, under NSC 151/1, is responsible for coordinating programs for the disclosure of atomic energy information to friendly countries. In carrying out this responsibility he operates through various agency channels depending upon the purpose involved.

DISCUSSION

5. NSC Actions 1045 and 1061, and the AEC letters of 19 February and 1 March 1954, cited above, acknowledge OCB's interests in the nuclear energy field. As precedents they suggest that the NSC should instruct the DDCI to advise with the Chairman of the Atomic Energy Commission, and the Director of the FGDA on the timing, and manner of presentation of such programs as may significantly affect the climate of opinion factor which the United States is seeking to maintain abroad. Such programs, in addition to those previously cited, logically would include:

- a. the timing of declassification of information covered in 151/1, "disclosure of classified information to allied countries";
- b. manner and timing of release of proposed information to public officials, law enforcement agencies on clandestine nuclear weapons;
- c. domestic nuclear proving ground publicity;
- d. military applications aspects of AEC unclassified reports, and non-military applications aspects of Department of Defense unclassified reports.

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4. In addition to the responsibilities of the program manager, the Coordinating Board should be responsible for monitoring the progress of the program and for the final evaluation of the program. This will help to ensure that the program is carried out effectively and efficiently. It will also help to identify any problems that may arise and take corrective action.

CONCLUSIONS

7. In the discharge of its functions, the Coordinating Board should be guided by the principles of:
- a. Promoting the principles of good government and democracy; and
- b. Ensuring that the public interest is protected and that the public is informed of the results of the program.

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8. Criteria of operation and termination to be selected by the Executive Agent all government actions in areas of responsibility which affect people which are capable of significant influence. These criteria may be many other significant factors which may be considered, but which seems desirable for maximum effectiveness, the Executive Agent exercise judgment in determining what will be best and most effective objectives.

9. Review of the following recommendations (DOD, Defense, CIA, AF, AFM, AFSC) to the AEC, the Office of Defense Planning, Defense Department, AFM, AFSC imposed upon defense agencies by the National Security Council (NSC) and Public Law 896 (PL 896) will be conducted to determine whether operational control exists in the areas of national security policy, including timing of, nuclear weapons, space, and related programs. It is clearly evident that the AFM has retained operational control of its own National Security Council (NSC) function, although the AFM's position was Justice, and it appears that the AFM will keep the AFM in the detriment of national security.

RECOMMENDATION

10. It is recommended that the AFM be given the authority to:

e, inform the US which is to take UN responsibility for the timing of projects and coordination of projects undertaken by the UN energy and related projects, that:

The OCB intervention measure is primarily designed to minimize foreign subjects of the OCB intervention procedure with respect to their potential impact on the OCB's business. The OCB should take into account its position, its political views with respect to its own commitment to democracy, and of actions it has taken to further democracy which may have significant implications for our program.

"Instruction to the FBI Director for his investigation
foreign field as far as possible, and to the final authority for the implementation of the recommendations of the
agent overseas considerations with respect to the
and statement of the results of investigation made by the
notif. The FBI Director and established by him, if necessary,
to visit



1. **Information concerning the development of the atomic bomb.**

"The following information concerning the development of the atomic bomb,
including its purpose, methods of development, and the timing of project
which may be of interest to you, is available at present:
the United States, the Soviet Union, and Britain have all agreed to consult
advised with the scientific community in their respective countries on
the advisability and feasibility of a ban on atomic bombs. These
official statements will be found in the Departmental公报
Information Bulletin or in the **Atomic Energy Commission**.

- (A) Nuclear energy, development of the project
carried on by the Government of the United States.
Recent statement by Dr. J. R. Oppenheimer, Director of the
publications department of the Department of Atomic Energy:
- "The development of atomic energy is progressing rapidly.
It is difficult to predict exactly what will happen in the future,
but it is clear that the development of atomic energy will continue
unitedly in many countries."
- (B) Development of atomic energy by the Soviet Union
Statement of Mr. V. G. Kurchatov, Director of the
Institute:
- "The Soviet Government has been developing atomic energy
in order to provide a peaceful contribution to the world."

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Federal Civil Defense Administration will act with
the Operations Coordinating Board and will participate
in the formulation of the Board's recommendations and
such other activities of the Board as may be concerned
with this program."

a. Contingent upon NSC approval of a. above, circulate the memorandum,
attached on TAB "A" with enclosure, to members of OCB, Chairman ABC, Director
PCDA, and the Director ODM.

b. Establish working groups or make such other arrangements as may be
appropriate (1) to assist the Board in advising the Chairman of ABC on
other agencies concerned with respect to JCB views as to the timing of
proposed actions or statements pertaining to nuclear energy; and (2) to
initiate suggestions to the NSC or to other appropriate authorities for the
more effective exploitation of actions or statements in the field of nuclear
energy. This group should have appropriate security clearances for access
to ABC restricted data and the Chairman of ABC ^{should} participate in development of
the OCB at which nuclear energy matters are discussed.

Attachment:

Tab "A" - Draft Statement by Chairman ABC
attached (see Ltr. to Mr. Johnson)

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Draft Statement by OCB to:
Members of Board
Chairman, AEC
Director, FCDA
Director, CDM

The area of United States Government public reporting; in which the most important problems of coordination now arise is that of nuclear energy development, both for weapons and general beneficial uses. The urgency of bringing about such coordination has been heightened by the need to maintain and enhance the American leadership established by the President's speech of December 5, 1949, to the UN General Assembly. Major actions taken and the subsequent public statements on nuclear applications and findings should accordingly be examined with an eye to making them by the fullest and best means in support of this Nation's objectives throughout the world.

The Board stands ready to assist in this type of coordination. It will give first priority of members, staff assistants, staff, and working groups to expediting it and to revising written guidance where appropriate. Our purpose is to bring quickly to bear a range of timing and content of official actions and statements the full range of judgments available in the agencies represented in the Board and the working groups to make sure that no pertinent consideration will be overlooked; and that the maximum support for the United States international position in nuclear energy matters may be obtained by timing of actions taken and by official public reporting concerning this field.

To reduce the possibility of impeding insights, or delaying

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consultation on matters of nuclear energy action or announcement to,
the Board's staff and working groups have compiled the attached check
list of items which in the judgment of the various agency representa-
tives hold potentialities for harm or help in the advancement of the
United States' interests.

It is suggested that agency heads advise their principal assistants
dealing with these matters to bring them to the attention of the Board
for advisory comment on content or timing or operational significance
as concerns national policy. The longer in advance notice can be
provided, the more adequate and useful will be our advisory action.

The check list, of course, does not include all points that
might merit attention. It will be revised periodically. We would
welcome your comments on additions--or on deletions--which occur to
you and your staff.

Attachment: Check List

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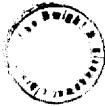


Check List of Actions of International Organizations
in the Nuclear Energy and War Field

1. **Actions in support of the Treaty of Mutual Cooperation and Defense**; such as those of December 8, 1953.
2. **Major policy statements expressing a commitment by member states to international control of nuclear energy.**
3. **Executive Branch proposals with respect to amendment of the Atomic Energy Act.**
4. **General content of information plan for publishing of public documents on weapons test results, of possible conflict situations, and warlike activities.**
5. **General content of information plan for joint military exercises, armaments, and official reporting, including possible publications of nation-wide civil defense exercises.**
6. **General content of information plan for publishing of public documents and official reports, including possible military exercises, such as the proposed bi-lateral joint military exercises (SAC-AFC) exercises planned during 1954.**
7. **General content of information plan for publishing of public documents and reporting regarding possible industrial and material defense activities in the United States conducted by COMINT.**
8. **Declassified information program to be initiated for publication before any law enforcement agencies to assist in detection of illegal activities.**

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clandestine delivery of nuclear weapons by enemies

9. Timing of public announcements of overseas deployment of military combat elements capable of employing nuclear weapons
10. Official comment on guided missile developments reflecting on air offensive or air defensive capabilities involving nuclear characteristics.
11. Timing and content of public reporting materials on radioactive warfare, either offensive or defensive

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