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UNCLASSIFIED DRAFT
SECRET September 8, 1954

PRELIMINARY OUTLINE OF AN INTERNATIONAL ATOMIC ENERGY AGENCY

I. The Objectives of the Agency

The International Atomic Energy Agency shall have the following objectives:

A. To encourage world-wide research and development of peaceful uses of atomic energy, by assuring that scientists and engineers of the world have sufficient materials for such activities and by fostering the interchange of information.

B. To arrange for nuclear materials to meet the needs of agriculture, medicine and other peaceful activities including the eventual production of power.

C. To conduct its activities in such a manner as to prepare for the time when use of atomic energy for peace becomes the predominant and perhaps the exclusive use of atomic energy.

II. Organization of the International Atomic Energy Agency.

A. The Agency will be created by and derive its authority under the or other international arrangement terms of a treaty among the participating nations. The treaty will define standards and principles which will govern the Agency in the discharge of its functions, and will state the obligations of the members of the Agency. The treaty will specify procedures for amendment in order to permit the Agency to assume greater responsibilities in the interest of member nations and of world peace.

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E.O. 12356, SEC. 3.4 (b)
MIL 89-178
BY HS DATE 3/10/94

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(File # 2)(1) [Sep 1954 - Feb 1955]

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B. All states which originally ratify the treaty shall become members of the Agency. Subsequently, all applicant states shall be accepted to membership in the Agency and sign the treaty when, in the judgment of the Board of Governors, they have duly accepted applicable commitments regarding the supplying of materials and information for the work of the Agency, provision of financial support, and facilitating open discussion and contacts among scientists engaged in peaceful research activities.

C. Governing Body:

1. The Agency shall be managed by a Board of Governors consisting of nine persons representing governments. The principal contributors of materials shall be represented in the Board of Governors and other representatives shall be elected with due regard for geographical distribution.

2. Decisions of the Board of Governors will be taken by majority vote.

D. Staff -- The staff of the Agency shall be headed by an administrative head or general manager, appointed for a fixed term by the Board of Governors and subject to its control. The staff may include highly qualified scientific and technical personnel, though technical advice will in the main come from consultants provided by member nations. Under the general supervision of the Board, the administrative head shall be responsible for the appointment, organization, and functioning of the staff.

E. Financing:

1. Expenses for the operation of the Agency and for any necessary facilities and fixed plant shall be met by the member

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states in accordance with a scale of contributions to be defined in the treaty, with provision for modification as new members are added.

2. Funds for specific projects submitted by member nations will be provided by the submitting nations through specific arrangements in each case.

F. The administrative headquarters of the Agency will be located in _____.

G. Relationship to the United Nations and other international bodies. In accomplishing its objectives, the Agency will as appropriate consult and cooperate with UN bodies whose work may be related to that of the Agency, and will make reports on its progress and accomplishments to these bodies from time to time. The treaty establishing the Agency will be registered with the United Nations in accordance with Article 102 of the UN Charter. The Agency will cooperate with regional atomic energy organizations (e.g., CERN).

H. The facilities of the Agency shall include:

1. Necessary office space for administrative and related activities of the Agency.

2. Those facilities which may be necessary in connection with the Agency's role in arranging and monitoring the provision of nuclear materials, such as physical safeguards and control laboratories for analysis and verification of receipts and inventory control of nuclear materials.

3. Those facilities which prove necessary in connection with the Agency's activities in fostering research, development, education and training.



4. Those facilities which may prove necessary to provide joint technical services for member nations.

III. Functions of the Agency

A. Provision of materials.

1. All member nations possessing stocks of uranium or thorium (in the form of ores, concentrates, metals, or salts), enriched uranium, U-233, plutonium, and alloys of the foregoing will be expected to make reasonable amounts of such material available for the activities of the Agency.

2. The Agency will arrange and verify shipments of nuclear materials from contributing nations to projects approved by the Agency.

3. The Agency may at a later date have in its custody nuclear materials dedicated to peaceful purposes.

B. Allocation of materials by the Agency.

1. The Agency will review proposals submitted by participating members desiring to receive allocations of materials held available by contributing nations, in the light of uniform and equitable criteria, including:

- a. The use to which material would be put, including scientific and technical feasibility.
- b. The adequacy of plans, funds, technical personnel, etc., to assure effective use of the material.
- c. Adequacy of proposed health and safety measures for handling and storing materials and for operating facilities.

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d. Equitable distribution of available materials.

2. Title to nuclear materials may either remain with the supplying nation or pass to the recipient nation. Fair payment shall be made for nuclear materials whether leased or purchased. A supplying nation may elect to require the return of fuel elements for chemical processing.

3. In order to insure that adequate health and safety standards are being followed, and in order to assure that allocated fissionable material is being used for the purposes for which it was allocated, the Agency will have authority to approve and monitor agreements for projects. Where amounts of nuclear materials involved are small, the Agency may adopt minimum monitoring procedures. It shall have authority to prescribe certain design and operating conditions, health and safety regulations, require accountability and operating records, specify disposition of by-product fissionable materials and wastes, retain the right of inspection and require progress reports. The Agency would in particular have authority to verify by inspection the status of inventories of allocated material and to verify compliance with the terms of issuance.

4. Information about all transactions entered into by the Agency would be available to all members.

C. Information and service activities of the Agency.

1. The Agency will have available, and will take positive steps to disseminate to members:

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a. Data developed by member nations as a result of the utilization of the materials, information, services and other assistance of the Agency.

b. Data developed as a result of the Agency's own activities.

c. Data already publicly available in some of the member nations.

d. Data developed and previously held by member nations and voluntarily contributed to the Agency.

2. In accordance with III (C) (1) (d) above, all member nations possessing information relevant to the activities of the Agency will be expected to make contributions from that information to the Agency.

3. The Agency will encourage the exchange of scientific and technical information among nations, and be responsible for making wide dissemination of the data in its possession.

4. The Agency will serve as an intermediary securing the performance of services by one member for another. Among the specific activities the Agency might provide by this means or through joint facilities might be the following (the cost of such services being born by the recipient nation):

a. Training and education.

b. Services concerned with developing codes for public health and safety in connection with the utilization of fissionable materials.

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-7-

- c. Consultative technical services in connection with the establishment and carrying on of programs.
- d. Supply of special materials, such as heavy water.
- e. Design and supply of specialized equipment.
- f. Special laboratory services such as conduct of experiments and tests.
- g. Aid in making financial arrangements for the support of appropriate projects.

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